

September 22, 2022

To: The Market Surveillance Administrator, market participants and other interested parties ("Stakeholders")

Re: Stakeholder Comments on Consultation Letter on the following:

- 1) Proposed draft amended Section 306.7 of the ISO rules, Mothball Outage Reporting;
- 2) Proposed draft amended Section 2.4 of the ISO Tariff;
- 3) Consolidated Authoritative Document Glossary ("CADG") Term & Definition -"mothball outage"; and
- 4) CADG Term & Definition "supply transmission service"

(collectively, the "Proposed Mothball Rule Amendments").

Pursuant to Alberta Utilities Commission Rule 017, Procedures and Process for Development of ISO Rules and Filing of ISO Rules with the Alberta Utilities Commission, written comments received from Stakeholders in response to the Alberta Electric System Operator's ("AESO") August 25, 2022 Consultation Letter regarding the Proposed Mothball Rule Amendments have been posted on the AESO website.

Comments were received from the following Stakeholders:

- 1. Capital Power;
- ENMAX Corporation;
- 3. Heartland Generation Ltd.;
- 4. Suncor Energy Marketing Inc.;
- 5. TransAlta Corporation; and
- 6. TransCanada Energy Ltd.

Thank you to all Stakeholders who participated in this consultation. All written comments received will be considered in the finalization of the Proposed Mothball Rule Amendments.

Sincerely,

Jackie Gow

Legal Manager, ISO Rules and Alberta Reliability Standards Legal and Regulatory Affairs rules comments@aeso.ca

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**Alberta Electric System Operator** 

# Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



Period of Comment: August 25, 2022 through September 16, 2022 Contact: Matthew Davis

Comments From: Capital Power Phone: 403.540.6087

Date: 2022/09/16 Email: mdavis@capitalpower.com

#### Instructions:

1. Please fill out the section above as indicated.

2. Please refer back to the "related material" on the Stakeholder Engagement page on the AESO website.

3. Please respond to the questions below and provide your specific comments, if any. Blank boxes will be interpreted as favourable comments.

	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	Capital Power believes that the AESO's explanations that accompany these proposed amendments facilitate a better understanding of the details that remained unclear in the Design Document. As such, while some improvements to the rules and definitions as drafted are suggested below, the general intent of the rule changes are consistent with the Design Document.
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	Capital Power has no concerns at this time with the AESO's proposed changes to Section 2.4 of the ISO tariff.
3.	Are there any issues with the Proposed Mothball Rule Amendments as currently drafted? Please explain and include references to the specific proposed amendment in your response.	Proposed section 3(1) of the AESO's draft Proposed Mothball Rule is missing the word "when" prior to "it provides". If this is not the case, then Capital Power recommends revisiting the language for clarity as the current redline and blackline are grammatically incorrect. Further, the attestation provisions should align with the definition of a mothball outage – please see Capital Power's comments that follow with respect to the definition.
		Proposed section 4(2)(b) should be revised to clarify that an extension would provide 24 months "in addition to" the term of the original mothball outage. Currently it is unclear if an extension to a mothball of less than 24 months would be extended by 24 months or to 24 months.



4.	Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.	Capital Power has no further comments at this time.
5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	Capital Power believes that the level of specificity in the AESO's proposed definition is unnecessary. These details are better left fully outlined in the rule with all the necessary and applicable provisions. Capital Power believes the broader definition proposed in the earlier design document would be appropriate as it captures the general intent of such an outage. There, the AESO proposed the following:
		[c]larify [the] definition of a mothball outage to reflect that a mothball outage is a planned outage where the legal owner of the mothballed asset has attested that the mothballed asset is uneconomic to produce energy. [Emphasis added]
		In the alternative, a suggested definition is provided below.:
		"mothball outage" means a deliberate reduction equal to or greater than 5 MW in the available capability of a source asset expected in anticipation of and to avoid market conditions that would render the mothballed asset uneconomic to produce energy.
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	Capital Power would note that the minor change to the definition of "supply transmission service" meets the needs for the mothball rule amendments.
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	Capital Power is concerned with the pace of resolving issues with the mothball rule. This process has taken multiple years with varying levels of focus and priority. This has prolonged the uncertainty on this issue and distracted AESO and industry resources and attention from what Capital Power believes are more critical issues such as addressing reliability concerns that are emerging through the transition of the grid.

<sup>&</sup>lt;sup>1</sup> AESO April 21, 2022 "Mothball Outage Reporting Rule Amendment: Design Document", pdf 8.

## Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



Period of Comment: August 25, 2022 through September 16, 2022 Contact: Mark McGillivray

Comments From: ENMAX Corporation Phone:

Date: 2022/09/15 Email: MMcGillivray@enmax.com

#### Instructions:

1. Please fill out the section above as indicated.

2. Please refer back to the "related material" on the Stakeholder Engagement page on the AESO website.

3. Please respond to the questions below and provide your specific comments, if any. Blank boxes will be interpreted as favourable comments.

	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	Yes, it appears the proposed mothball rule amendments capture what was proposed in the Design Document.
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	Agree.
3.	Are there any issues with the Proposed Mothball Rule Amendments as currently drafted? Please explain and include references to the specific proposed amendment in your response.	See comment to Question 5 below.





4.	Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.	See comment to Question 5 below.
5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	Given the ongoing development of the Clean Electricity Standard (CES) and related regulations which are expected to be finalized in 2023, it will be important to consider whether the definition of a "mothball outage" will take on a new meaning in the future. For instance, the CES is contemplating that existing units that have reached the end of their prescribed life could continue to generate or provide backup based on a limited number of hours per year. This could impact the existing mothball rule and incent units to mothball and potentially operate on a seasonal basis, thus having 2 or 3 mothball periods of a few months in duration each year. Consideration may be needed to view the idea of mothballing in this context.
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	Agree.
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	None at this time.

## Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



**Public** 

**Period of Comment:** August 25, 2022 through September 16, 2022

Heartland Generation Ltd. ("Heartland Generation")

Date: [2022/09/16] Email: Kurtis.Glasier@heartlandgeneration.com

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#### Instructions:

**Comments From:** 

1. Please fill out the section above as indicated.

2. Please refer back to the "related material" on the Stakeholder Engagement page on the AESO website.

3. Please respond to the questions below and provide your specific comments, if any. Blank boxes will be interpreted as favourable comments.\

Contact: Kurtis Glasier

Phone:

587-228-9617



Public

	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	As the Design Document did not encapsulate many of the concerns that stakeholders had with the Mothball Rule, it does not seem specifically helpful for stakeholders to comment on whether the proposed amendments capture the Design Document.  Heartland Generation requests that the AESO propose amendments to allow for shorter term outages, i.e., seasonal, as further detailed in response to question 4. This was raised earlier by Heartland Generation during the preceding consultation (see comments submitted on May 25, 2021).1
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	The changes to Section 2.4 do not seem necessary to facilitate the mothball rule amendments. In the case of a pool participant electing to permanently discontinue operations as a result of Section 306.7(5)(1), then it would be the pool participant and not the ISO that would apply to modify the STS Agreement as outlined in the proposed subsection 5(3). Heartland Generation presumes that the AESO already has the authority and ability to alter an STS Agreement at the pool participant's request.
		It is, therefore, unnecessary for the ISO to "limit, reduce, suspend, withhold or terminate system access service <b>in accordance with</b> " the Rules, as according to the proposed Section 306.7 it is the pool participant that would request the STS Agreement modification and the AESO would only be approving the pool participant's request. If the pool participant fails to file the appropriate request for modification to the STS Agreement, then the ISO would be able to "limit, reduce, suspend, withhold or terminate" the system access service under the current/unmodified provisions of Section 2.4 of the ISO Tariff (as the pool participant under those conditions would then fail to comply with an ISO Rule). It is unnecessary under any condition for the ISO to be able to "limit, reduce, suspend, withhold, or terminate" system access service in accordance with the ISO Rules and the proposed changes to Section 2.4 are unwarranted.

<sup>&</sup>lt;sup>1</sup> Stakeholder comments were published by the AESO on June 8, 2021. Heartland Generation's relevant comments are in response to questions 6, 10, and 12.



Are there any issues with the Proposed Mothball Rule
 Amendments as currently drafted? Please explain and include references to the specific proposed amendment in your response.

Heartland Generation still has concerns with the complete reduction of a mothballed asset's STS capacity to zero, when a new project connection in the area does not require that level of capacity. Without a further level of certainty in the new project past Stage 2 of the connection process, this could invite gaming. For example, a competitor could propose a new project for interconnection at relatively low cost (only the cost of an interconnection study) in order to force a mothballed asset in that area to either come back or retire. Once that decision has been forced upon the mothballed asset, the "new project" can cancel its project without any further consequence to itself, meanwhile the mothballed asset has had to come back at a loss or retire the asset. This has all occurred without any substantial change to the market conditions that had legitimized the initial decision to mothball the asset.

Further consideration must be made to prevent gaming by competitors. The AESO should make the following changes:

- 1. Gain greater certainty from the new project: The mothballed asset should only be approached with the decision to return to the market once the GUOC for the new project has been paid. Of course, the mothballed asset should be made aware prior, but the certainty criteria of GUOC would prevent any gaming to the detriment of the mothballed asset. This may require the AESO to amend a NID application after it has been approved; a similar situation would apply if an asset were to unexpectedly retire or significantly change its generation profile after a NID application for that area had been approved but not yet constructed. The recent experience with the CETO reaffirmation studies shows that the AESO has kind of discretion, and that project planning/timing can occur after the NID application has been approved.
- 2. STS Capacity reductions should be tailored to the individual project: It is disjointed to have the reduction in STS capacity of the mothballed asset unrelated to the new project that is seeking interconnection. For example, if an 800 MW generator with multiple units/configurations is mothballed and a 10 MW new project would face congestion, then the entire 800 MW should not be reduced to an STS capacity of zero. The AESO should be mandated to work with the mothballed asset to find an STS capacity reduction that is both technically feasible (based on units and configurations) and allows for the new project to still connect.

Inherently a partial mothball derate would only have the STS capacity reduced for the portion of the asset that is on mothball. Meaning that same 800 MW asset could have mothballed only a portion of its capacity such that 600 MW

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were operational, and 200 MW were on mothball. In this scenario the 10 MW new project would only force a decision to reduce STS capacity or return to the market on only 200 MW of the asset's capacity. The Rule needs to have some appreciation for the configurations that are possible for the mothballed asset and limit the STS capacity reduction of what is necessary to accommodate the new project and not seek a costly, binary decision from the mothballed asset.
Minor errors:
Proposed Section 306.7 3(1) is missing the word "if". It should read:
A <b>pool participant</b> must, if it provides a submission to the <b>ISO</b> pursuant to subsection 2(1), or subsection 2(3)(a) where the revision is to extend the duration or increase in MW of the mothball outage, provide an attestation to the <b>ISO</b> from a corporate officer of the <b>pool participant</b> of the <b>source asset</b> that



Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.

The AESO has not addressed a gap in the outage definitions, whereby a pool participant cannot effectively notify the market of an outage that would require greater than 36 hours to return but significantly less than 3 months. This is best shown by an asset that is seeking seasonal outages or derates in response to anticipated, cyclical market conditions. Respectfully, the AESO should include this outage within the rules for a mothball outage (this is Heartland Generation's preference) or introduce a new outage category that would accommodate for outages that fall between long-lead time (a physical constraint to energization) and mothball outages (a physical constraint created by economic market conditions).

Heartland Generation submits that the notification period should be changed from the mandatory 3 months (proposed subsection 6(1)) to align with the return to service timeline specified in proposed subsection 2(1)(c). Long term outages, like a 24-month mothball outage would still require multiple months to realize the savings from avoidable costs. Shorter term outages, like seasonal outages, would retain adaptability (aiding grid reliability) while being able to save a portion of its avoidable costs in the foreseeable shoulder seasons. For example, an owner would be able to store its asset in a semi-mothballed state (avoiding some costs) during a season of anticipated low prices and then be able to return to service within a couple of weeks in order to capture periods of supply tightness and aid overall grid reliability. Most importantly, the pool participant would be able to clearly communicate this intent with the rest of the market.

The current rule is not feasible for these kinds of outages, whereby the outage may be shorter than 3 months. Under the current rule if a pool participant were to mothball an asset for 1-month it would need to provide notification to the AESO of the assets return to service 2 months prior to the asset even being on outage in order to comply with the 3-month notification period.

The notification period should be aligned with the time to return to service (specified in proposed subsection 2(1)(c)). For example, an owner that would like to store its asset to be ready to return to service in 2 weeks, would provide notice to the AESO of its intent to fully energize 2 weeks prior to the return to service. This commercial flexibility will be an important tool for the market to react to increasing penetration of renewables, which are beholden to seasonal patterns, while ensuring grid reliability and supply adequacy in the months with expected lower performance from seasonal renewables. The reporting of these type of outages and processes needs to be transparent to the competitive market.





5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	Heartland Generation does not have any direct comments regarding the proposed definition of "mothball outage".
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	Assuming this question means " <u>supply</u> transmission service", then Heartland Generation does not have any direct comments regarding the proposed definition of "supply transmission service."
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	Heartland Generation appreciates this opportunity to provide feedback on the Proposed Mothball Rule Amendments. If the AESO intends to continue to limit the scope of this engagement to only the Design Document, then it would be appreciated if the AESO could indicate when it will address the concerns of stakeholders that have been raised outside this narrow scope (see response to Question 4). The concerns raised by Heartland Generation and other stakeholders are pressing and timely given the importance of supply adequacy and reliability during the continuing energy transition in Alberta's electricity market. <sup>2</sup>

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<sup>&</sup>lt;sup>2</sup> From the AESO's Net-Zero Emissions Pathways Report, "Risk is unacceptable in all scenarios if legacy unabated gas units exit the market and are not replaced by supply with similar operating characteristics." Pdf page 9.

# Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



Period of Comment: August 25, 2022 through September 16, 2022 Contact: Horst Klinkenborg

Comments From: Suncor Energy Marketing Inc. Phone: (403) 819-7125

Date: 2022/09/16 Email: horst.klinkenborg@suncor.com

	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	Suncor opposes the design chosen in the Design Document. See 3 & 7.
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	Suncor opposes the design chosen in the Design Document. See 3 & 7.



3. Are there any issues with the Proposed Mothball Rule Amendments as currently drafted? Please explain and include references to the specific proposed amendment in your response.

The following comments are in reference to specific sections and pages in the 306.7-Amendment-Rationale-Document.

Page 1, Item 1: Suncor understands that some degree of certainty is required at a relatively early stage. However, potential new connections should not unnecessarily drive retirement decisions. The AESO should consider whether additional commitments from the new proponent might be useful or whether additional flexibilities for the mothballed unit would be possible.

Page 1, Item 2: Suncor opposes this recommendation. The mothballed unit should be allowed to retain the maximum STS capacity that would still allow the proposed new project to connect unconstrained. Anything else is unnecessarily restrictive and would lead to inefficient retirement decisions. This is particularly true since modeled constraint conditions might not or only rarely occur in real time.

Page 3, Mothball Outage Notification Requirements: The minimum time limit of 6 months prescribed in section 2(1)(c) is unnecessarily restrictive. Instead of a firm limit, the minimum time should be tied to the minimum notice time to return the asset when a mothball outage is canceled (see page 8, Cancellation of Mothball Outage by a Pool Participant).

Page 4/5 Attestation: Suncor opposes this entire section of the rule. Requiring an attestation is contrary to the Alberta Market Framework and therefore not in the public interest. The Alberta market is premised on generating unit owners taking all the risks associated with their assets and their decision making should be as unfettered as possible. With respect, economic considerations of market participants should be completely outside of the AESO's purview.

Page 5, Mothball Outage Duration: Suncor understands Section 4(2)(b) to imply that after an initial 24-month duration, a mothball outage can only be extended by another 24 months. If that interpretation is correct, Suncor is opposed. While a touchpoint after an initial 24 months might be useful, the maximum duration of mothball outages should not be limited. Doing so would only introduce unnecessary inefficiencies.

Page 7, Transmission Access Treatment: Suncor opposes this section. See comments regarding Page 1, Item 2 above.

Page 8, Cancellation of Mothball Outage by a Pool Participant: See comments regarding Page 3, Mothball Outage Notification Requirements above.

Page 9, Subsequent Outages: Suncor opposes this section as it unnecessarily and inefficiently interferes with a market participants economic decision making.



4.	Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.	Suncor opposes the design chosen in the Design Document. See 3 & 7.
5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	In Suncor's view, the proposed definition for mothball outage inappropriately contains references to the market participant's economics. This is inconsistent with the Alberta market design framework. Instead, a definition similar to the existing should be maintained.
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	Suncor has no concerns with the proposed definition for "supply transmission service".
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	Suncor considers it concerning that the proposed mothball rule is contrary to the Alberta Market Framework. Under Alberta's framework, generating unit owners carry all risks associated with their assets and accordingly make all decisions regarding their assets without undue restrictions from the AESO and without the need to justify their actions.
		One example of a due restriction is a mandate for a generation owner to provide adequate notice of its decision and to inform the AESO of operational consequences of its decision. An undue restriction is the attempt to limit the generation unit owner's decision making to specific economic circumstances.
		Suncor is further concerned about the seemingly arbitrary inefficiencies included in the Proposed Mothball Rule Amendments. While the fixed 3-, 6- and 24-month timelines seem unnecessarily restrictive, they are likely causing negligible harm. The requirement to forego the entire STS capacity when a new entrant creates congestion however has the potential to cause more significant harm and is equally unnecessary. Given that the potential for congestion is determined via system studies, it should be easy to determine, which STS level could be maintained by the currently mothballed unit without resulting in congestion. That way the unit could retain some of its STS, improving the likelihood that it won't decommission, which allows at least some, and potentially all, generation to remain available in case it becomes useful or needed in the future, as in real-time there might be no congestion.

## Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



Period of Comment: August 25, 2022 through September 16, 2022 Contact: Akira Yamamoto

Comments From: TransAlta Corporation Phone: 403-267-7304

Date: 2022/09/16 Email: akira\_yamamoto@transalta.com

#### Instructions:

1. Please fill out the section above as indicated.

2. Please refer back to the "related material" on the Stakeholder Engagement page on the AESO website.

3. Please respond to the questions below and provide your specific comments, if any. Blank boxes will be interpreted as favourable comments.

	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	No comments at this time.
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	TransAlta interprets the change to subsection 2.4(1) of the ISO Tariff as reflecting the newly proposed subsection 5.1 of Section 306.7: <i>Mothball Outage Reporting</i> (Section 306.7). The new subsection contemplates the AESO reducing a mothballed unit's Supply Transmission Service (STS) contract (referred to as withholding service under the tariff) in circumstances where the mothballed unit has been mothballed for more than 24 months and another project requests transmission access that would otherwise be used by the mothballed unit when it returned to service. The AESO's proposed change to the tariff language reflects a circumstance that is not associated with non-compliance in which the AESO may withhold service. If our understanding about the purpose of the proposed change to section 2.4 is not accurate, we ask the AESO to clarify the intent with all stakeholders.  The second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical/stylistic and the second change to subsection 2.4(2) appears to be entirely grammatical for the language of the second change to section 2.4(2) appears to be entirely grammatical for the language of the second change to section 2.4(2) appears to be entirely grammatical for the language of the second
		unrelated to the changes to Section 306.7. We do not see any reason for the language change beyond that but ask the AESO to confirm the intent of the change.
3.	Are there any issues with the Proposed Mothball Rule Amendments as currently drafted? Please explain and include references to the	The STS capacity for a mothballed unit should not be reduce to Available Capability (AC) at the end of the mothball outage period; it should only be reduced



	specific proposed amendment in your response.	to the remaining transmission hosting capability after accounting for new projects
	specific proposed afficient in your response.	Subsection 5(4) of Section 306.7 contemplates the reduction of the STS capacity for a mothball unit all the way down to the AC that it had at the end of the mothball outage period. This means that the STS contract would be reduced to 0 MW for most mothballed units -since most mothballed units take have no AC during and at the end of their mothball outage except for partially mothballed units- that do not make the choice to return to the market or permanently retire after receiving notice. Reducing the STS contract to 0 MW when there is available transmission capacity is punitive and unnecessarily restrictive as a mothballed unit could return to the market and make efficient use of that existing capacity. Moreover, there is no certainty that the proposed new connection project will go forward and if circumstances change such as the project being cancelled or otherwise changing its connection alternative within or after the notification window, the language in the rule would force the AESO to automatically reduce the mothballed unit's STS contract.
		TransAlta recommends that this provision be changed to: "the ISO <u>may</u> , if the pool participant fails to comply with subsection 5(2), reduce the supply transmission service to reflect the <u>available transmission access capacity</u> and in accordance with the ISO tariff." This would provide latitude for the AESO not to make this reduction if the proposed new connection project does not go ahead and allow the mothballed unit to use that capacity when it returns to market.
4.	Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.	The AESO has designed a rule that can be gamed; the AESO should eliminate the ability for new projects that trigger notification to be put on hold and should impose requirements that place real requirements on such projects to achieve their in-service date
		Subsection 5(1) of Section 306.7 provides a mechanism for the AESO to notify a market participant that has been on mothball outage for more than 24 months and impacts transmission access for another project. The AESO has suggested that this mechanism will be triggered in stage 2 of the interconnection process. TransAlta has already expressed concerns with the AESO triggering action from a mothballed unit based an early-stage interconnection project and requested that the AESO impose new requirements for such projects that would trigger a notification to pay its Generating Unit Owners' Contribution (GUOC) to show a serious commitment that will hold the generator to the in-service date they have requested.
		We are concerned that the AESO has designed a rule that can be gamed by market participants to force mothballed units back into the market or otherwise cause adverse outcomes for mothballed units (permanent retirement or loss of STS contract capacity).



		As the AESO is aware, new interconnection projects can be put on hold in stage 2, which is highly problematic if the AESO has already sent notice to a mothball unit for a new project that has no or limited prospect of achieving its in-service date or being developed at all. At a minimum, a new project that triggers a notification should lose its ability to be put on hold and should have real obligations to achieve its in-service date and face serious consequences if it does not.
5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	The proposed definition of a mothball outage conforms with the new draft of the ISO rule.
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	The AESO has proposed a change to "supply transmission service" not "system transmission service". If the AESO has introduced another term, "system transmission service", we ask to see that definition. TransAlta does not view the change to the definition of "supply transmission service" to be driven by the Proposed Mothball Rule Amendments or having any meaningful difference than what "supply transmission service" is currently defined as. We ask the AESO to clarify if there is any intended difference in meaning from what currently exists.
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	The AESO needs get back to the principles of the Stakeholder Engagement Framework
		TransAlta is disappointed that our comments on the design document and our previous comments that the AESO has overused its written process were disregarded. The benefit of virtual or in-person sessions are that stakeholders are afforded opportunities to ask questions and clarify proposals in real-time. The use of an entirely written process places a higher burden on stakeholders that have to spend time drafting in questions in hopes that the AESO will understand and answer them and eliminates opportunities for the AESO and stakeholders to understand each other concerns and fully consider all feedback that is provided. Written processes are often less efficient than real-time consultation sessions, which afford better opportunities for all parties to express their views, understand issues, and to raise or consider other alternatives that the AESO may not think of on its own. TransAlta asks the AESO to reinstitute engagement practices that better align with the principles it has laid out in its Stakeholder Engagement Framework.

# Development of Proposed Amended Section 306.7 of the ISO rules, *Mothball Outage Reporting*, Section 2.4 of the ISO Tariff, and Related Terms & Definitions ("Proposed Mothball Rule Amendments")



Period of Comment: August 25, 2022 through September 16, 2022 Contact: Mark Thompson

Comments From: TransCanada Energy Ltd. (TCE) Phone: 403-589-7193

Date: 2020/09/16 Email: marki\_thompson@tcenergy.com

#### Instructions:

1. Please fill out the section above as indicated.

2. Please refer back to the "related material" on the Stakeholder Engagement page on the AESO website.

3. Please respond to the questions below and provide your specific comments, if any. Blank boxes will be interpreted as favourable comments.

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	Development of a Proposed Mothball Rule Amendments	Stakeholder Comments and/or Alternate Proposal
1.	Do the Proposed Mothball Rule Amendments capture the design proposed in the Design Document? If not, what is missing? Please include references to the specific proposed amendment in your response.	Not completely. The Design Document states that the AESO would provide notification of a potential new connection before the new connection completes Stage 2 of the Connection Process. The proposed amendments do not include any reference to Stage 2 of the Connection Process. TCE recommends that the AESO more clearly specify at which point the notification would be triggered. This is important because such notification should not be triggered simply by a new connection submitting a SASR. If the AESO is concerned with referencing a stage of the Connection Process, the rule could instead reference a specific action that would trigger the notification.
2.	Do you agree that the proposed changes to Section 2.4 of the ISO Tariff are required to facilitate the mothball rule design per the Design Document? If not, why?	Yes.



Are there any issues with the Proposed Mothball Rule
 Amendments as currently drafted? Please explain and include references to the specific proposed amendment in your response.

Yes.

### Proposed Subsection 3(1)

The first clause of this subsection does not read clearly due to some minor typographical errors. TCE recommends the following changes:

A pool participant must, <u>if</u> it provides a submission to the ISO pursuant to subsection 2(1), or subsection 2(3)(a) where the revision is to extend the duration or increase <u>thein</u> MW of the mothball outage, provide an attestation to the ISO from a corporate officer of the pool participant of the source asset that:

### Proposed Subsection 3(3)

The proposed revision to this subsection removes the clarification that the legal owner is to attest "that the avoidable costs provided to the pool participant in accordance with subsection 8(a) are accurate." Without this clarification it is not clear what the legal owner's attestation is supposed to say. TCE recommends that the AESO either provide such clarification or remove the subsection.

### Proposed Subsection 4(2)(a)

This clause does not read clearly. TCE recommends the addition of "in accordance with" between the words "service" and "the".

### Proposed Subsection 5(1)

Please refer to the response to Section 1 above.

### Proposed Subsections 5(2) and 5(4)

As drafted, a pool participant that receives notice pursuant to subsection 5(1) would be required to either return to service or reduce its STS by the full amount of the volume that was on the mothball outage regardless of the size of the potential constraint. This would be both inefficient and unnecessary. The pool participant of a mothballed unit should have the option to reduce its STS capacity by the amount necessary to relieve the constraint.

TCE recognizes that the size of the constraint and the necessary STS capacity reduction are not a one-to-one relationship. This is why TCE is recommending that the reduction be the amount necessary to relieve the constraint. TCE submits that it would be counter to the FEOC principles to force a large unit that was currently uneconomic to permanently discontinue operations so as to ensure that a small unit was not constrained. Not only would this be unfair to the pool participant, but circumstances





	may change whereby the capacity provided by that large unit may be required for the reliability of the system.

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4.	Did the AESO overlook any design or implementation considerations in its drafting of the Proposed Mothball Rule Amendments? Please explain and include references to the specific proposed amendment in your response.	TCE has no comment.
5.	Do you agree that the proposed definition of "mothball outage" correctly captures the concept? If not, why?	The proposed definition appears to capture the concept.
6.	Do you agree that the proposed definition of "system transmission service" correctly captures the concept? If not, why?	Yes.
7.	Please provide any additional comments regarding the Proposed Mothball Rule Amendments.	TCE has no further comments.